



## LEGISLATIVE/REGULATORY UPDATE (APRIL 2006)

### BUSINESS ISSUES

- **Multiemployer Pension Fund Reform Bills' Reconciliation: Contact Your Legislators Now!**—the following legislators were named to reconcile the Senate/House versions (S.1783/H.R.2830): **Senate Republicans** (Charles Grassley [IA], Michael Enzi [WY], Orin Hatch [UT], Trent Lott [MS], Olympia Snowe [ME], Rick Santorum [PA], Judd Gregg [NH], Mike DeWine [OH], and Johnny Isakson [GA]) and **Senate Democrats** (Max Baucus [MT], Edward Kennedy [MA], John Rockefeller [WVA], Kent Conrad [ND], Jeff Bingaman [NM], Tom Harkin [IA], and Barbara Mikulski [MD]). **House Republicans** (Boehner [OH], Camp [MI], Sam Johnson [TX], Kline [MN], McKeon [R-CA], Thomas [CA], and Tiberi [OH]) and **House Democrats** (Andrews [NJ], George Miller [CA], Payne [NJ], and Rangel [NY]). **Action:** **If you know these legislators or their key staff members, please contact them now and tell them the final bill needs to include the three provisions spelled out in January's "Legislative/Regulatory Update" (see [www.finishingcontractors.org](http://www.finishingcontractors.org)).**
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- **Senators Specter/Leahy Push Senator Frist for Another Asbestos Bill Vote**—Senate Judiciary Committee Chairman Arlen Specter (R-PA) and ranking Democrat Patrick Leahy (D-VT) are seeking Senate support to ask Senate Majority Leader Bill Frist (R-TN) for a second procedural vote on S.852, FAIR Act of 2005: Asbestos Claims Bill. Senator Frist earlier said that he would not schedule a second vote until he has the public guarantee of 60 senators to override the budget objection and to halt a filibuster.
  - **Potential Changes to the LM-30 Form Raise Employers and Union Officials Concerns**—the DOL has said that no decision has been made on what the final LM-30 rule will look like, but has indicated that proposed changes to the disclosure form will impose much higher compliance requirements on the union officers and the employers/financial trusts with which they work.
  - **DOL Announces Updated Guidance on Filing LM-10 Forms**—the DOL announced that many employers will have extra time to file their LM-10 disclosure forms (i.e., if fiscal year ended 12/31/05, then employers would have a grace period of 5/15/06 to file fiscal year LM-10s, instead of 3/31/06).
  - **Federal Agencies May Not Meet Deadline for Implementing New Identity Card Standard**—the GAO says that federal agencies directed to implement new standards for worker/contractor identification cards face challenges that may cause them to miss the 10/27/06 deadline, mainly because they may have difficulty testing/acquiring commercial products (e.g., smart cards/card readers) that comply with the FIPS 201 standard.

### LABOR ISSUES

- **Senate Judiciary Committee Approves Immigration Bill**—the Committee recently approved an immigration bill that would provide a path to citizenship for some 12 million undocumented workers in the U.S. and create a broad new guestworker program. This bill now can be added to the numerous other immigration bills (S.1033/1438/2454 and H.R.2330/4437) that have sparked large demonstrations throughout the country. In addition, Senator Specter's Draft Immigration Bill (Chairman's Markup) would allow illegal immigrants to stay in the U.S. by giving them "conditional nonimmigrant work authorization/status" (those present/employed in the U.S. before 1/4/04), providing they prove continuous employment since that date.
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- **Rollout of National Construction Alliance (NCA) Delayed**—Formal NCA rollout delayed indefinitely. The Alliance is expected to consist of six basic trade unions: Bricklayers and Allied Crafts; Bridge, Structural and Ornamental Iron Workers; Carpenters and Joiners of America; International Brotherhood of Teamsters; International Union of Operating Engineers, and the Laborers' International Union.
  - **Mechanical Allied Crafts (MAC) Formed**—MAC, a BCTD division of the AFL-CIO, was recently formed, which consists of seven specialty trades: the Bridge, Structural and Ornamental Iron Workers; International Association of Heat and Frost Insulators and Asbestos Workers; International Brotherhood of Boilermakers and Forgers; International Brotherhood of Electrical Workers; International Union of Elevator Constructors; Sheet Metal Workers; and United Association of Plumbers and Pipe Fitters. Their presidents formally approved policies on jurisdiction, reciprocity, and standards of excellence.

**109<sup>TH</sup> CONGRESS: 2<sup>ND</sup> SESSION**  
**SUMMARY OF BUSINESS & LABOR ISSUES (2006)**  
(ALPHABETICALLY ARRANGED BY TITLE WITH BILL NUMBER/SPONSOR NAME AND PARTY)



**Bill Frist**  
  
**Senate  
Majority  
Leader**



**Harry Reid**  
  
**Senate  
Minority  
Leader**



**Mitch McConnell**  
  
**Senate  
Majority  
Whip**



**Richard Durbin**  
  
**Senate  
Minority  
Whip**

**BILLS SIGNED INTO PUBLIC LAW**

- **Deficit Reduction Act of 2005 (S.1932/Gregg [R-NH] and H.R.4241/Nussle [R-IA])**—included provisions that would increase employers’ premiums to the Pension Benefit Guaranty Corporation (PBGC). The Senate’s proposal would increase premiums for multiemployer insurance programs from \$2.60 per participant to \$8.00. Premiums would be indexed to wage inflation. S.1932 does not provide the PBGC with discretion to raise premiums; however, H.R.4241 provides discretionary authority to increase premiums up to 20%/year. **Status:** S.1932/H.R.4241—Signed by the President and became Public Law 109-171. **FCA Position:** FCA supported this legislation.

**BILLS STILL AWAITING CONGRESSIONAL ACTION: ISSUES**

**BID-SHOPPING**

- **Construction Quality Assurance Act of 2005 (H.R.2834/Kanjorski [D-PA])**—would assure quality and best value with respect to Federal construction projects by prohibiting the practice known as bid shopping. **Status:** Referred to the House Committee on Government Reform. **FCA Position:** FCA favors anti-bid shopping legislation.

**DAVIS-BACON/PREVAILING WAGES**

- **Cleanup and Reconstruction Enhancement (CARE) Act (S.1817/DeMint [R-SC])**—would automatically suspend for one year federal prevailing wage rules under the Davis-Bacon Act in national disaster areas. **Status:** Referred to the Committee on Health, Education, Labor, and Pensions. **FCA Position:** The FCA opposes this legislation.
- **Davis-Bacon Enforcement Act of 2005 (H.R.4329/Andrews [D-NJ])**—would amend the Davis-Bacon Act to provide that a contractor under that Act who has repeated violations shall have its contract with the United States cancelled and be ineligible for other government contracts for 10 years. **Status:** Referred to the Committees on Government Reform/Education and the Workforce. **FCA Position:** FCA supports this bill.

**HEALTH CARE**

- **Asbestos Compensation Fairness Act of 2005 (H.R.1957/Cannon [R-UT])**—would provide for the fair and efficient judicial consideration of personal injury and wrongful death claims arising out of asbestos or silica exposure to ensure that individuals who suffer impairment, now or in the future, from illnesses caused by exposure to asbestos or silica receive compensation for their injuries. This bill requires as an essential element of a nonmalignant asbestos or silica claim that there be evidence of a physical impairment to which asbestos or silica exposure was a substantial contributing factor. It also requires that the evidence relating to physical impairment comply with the AMA Guides to the Evaluation of Permanent Impairment. **Status:** Referred to the House Judiciary Committee. **FCA Position:** FCA views this legislation as limited in its scope to the application of medical criteria only and supports the more comprehensive asbestos claims legislation (S.852 and H.R.1360) pending in Congress.

- **FAIR Act of 2005: Asbestos Claims Bill (S.852/Specter [PA-R] and H.R.1360/Kirk [R-IL])**—would create a fair and efficient system to resolve claims of victims for bodily injury caused by asbestos exposure. **S.852 Status:** Motion to waive the Budget Act with respect to measure made in the Senate defeated; and **H.R.1360 Status:** Referred to numerous committees and subcommittees. **FCA Position:** FCA favors legislation that compensates employees for on-the-job bodily injury/illness, but only if the legislation claim's criteria are fair to both employers/employees and the funding source is sufficient to handle all claims submitted by the victims.
- **Health Insurance Marketplace Modernization and Affordability Act of 2005 (S.1955/Enzi [R-WY])**—would amend Title I of the Employee Retirement Security Act of 1974 and the Public Health Service Act to expand health care access and reduce costs by creating small business health plans and modernizing the health insurance marketplace, but *with state oversight*. **Status:** Referred to Committee on Health, Education, Labor, and Pensions. **FCA Position:** FCA favors legislation that helps small businesses.

## IMMIGRATION

- **Border Protection, Antiterrorism, and Illegal Immigration Control Act of 2005 (H.R.4437/Sensenbrenner [R-WI])**—would amend the Immigration and Nationality Act to strengthen enforcement of the immigration laws and to enhance border security. This act would require employers to electronically verify the work eligibility of all their workers within six years and would more than double employers' penalties for hiring undocumented workers. This bill does not include a guest-worker provision. **Status:** Passed in the House, received in the Senate, and referred to the Judiciary Committee. **FCA Position:** FCA appreciates the efforts to strengthen border security and enforce immigration laws, but this bill with no guestworker program does not address the construction industry's current and future economic and labor needs. Also, requiring employers to perform a blanket review of every single employee is unnecessarily cumbersome, particularly on small businesses, and with the threat of uncapped and increased penalties.
- **Comprehensive Enforcement and Immigration Reform Act of 2005 (S.1438/Cornyn [R-TX])**—would tighten enforcement of immigration law and create a new guestworker program. **Status:** Referred to the Senate Judiciary Committee. **FCA Position:** FCA favors legislation that not only addresses border security and immigration issues, but also the construction industry's current and future economic and labor needs.
- **Secure America and Orderly Immigration Act (S.1033/McCain [R-AZ] and H.R.2330/Kolbe [R-AZ])**—undocumented workers seeking permanent legal status would be required to pay a \$2,000 fine and wait 6 years to apply for green cards. It also would require future guest workers to return to their home countries when work visas expire. **Status:** **S.1033**—Referred to the Senate Judiciary Committee and **H.R.2330**—Referred to several House committees/subcommittees. **FCA Position:** FCA favors legislation that not only addresses border security and immigration issues, but also the construction industry's current and future economic and labor needs.
- **Securing America's Borders Act (S.2454/Frist [R-TN])**—would amend the Immigration and Nationality Act to provide for comprehensive reform. It would provide for increases in the number of federal immigration enforcement-related positions and technological assets for use along the borders, as well as provide for border control facilities construction, land border port of entry construction and improvements, border patrol checkpoints, and fencing, barrier, and road construction and improvements in the Yuma and Tucson sectors. **Status:** Considered by the Senate for floor action. **FCA Position:** FCA favors legislation that not only addresses border security and immigration issues, but also the construction industry's current and future economic and labor needs.

## LABOR

- **Employee Free Choice Act (S.842/Kennedy [D-MA] and H.R.1696/Miller [D-CA])**—would require the National Labor Relations Board to certify a union when a majority of workers have signed authorization cards naming the union as their bargaining representative. The bill would also provide for first contract mediation and arbitration, if a contract is not reached (90 days), and increase penalties for employers who violate the law when employees attempt to organize or obtain a first contract. **S.842 Status:** Referred to the Committee on Health, Education, Labor, and Pensions, and **H.R.1696 Status:** Referred to the Subcommittee on Employer-Employee Relations. **FCA Position:** FCA supports this legislation.

- **Government Labor Neutrality Act of 2005 (H.R.1248/Johnson [R-TX])**—would amend the National Labor Relations Act (NLRA) to prevent government agencies from requiring or prohibiting construction industry employers to enter into agreements with labor organizations. The language would cover construction, painting, alteration, or repair work. **Status:** Referred to the House Education and the Workforce Committee. **FCA Position:** FCA opposes legislation that attempts to eliminate project labor agreements.
- **Government Neutrality in Contracting Act (H.R.1449/Sullivan [R-OK])**—would codify Executive Order 13202, issued by President Bush on 2/17/01, restricting the use of project labor agreements on federally assisted construction projects. **Status:** Referred to the Committee on Government Reform. **FCA Position:** FCA opposes legislation that attempts to eliminate project labor agreements.
- **National Right-To-Work Act (S.370/Lott [R-MS] and H.R. 500/Wilson [R-SC])**—would preserve/protect the free choice of individual employees to form, join, or assist labor organizations, or to refrain from such activities (S.370) and would repeal provisions of the NLRA that allow employers to require union membership and dues payment as an employment condition (H.R.500). **S.370 Status:** Referred to the Committee on Health, Education, Labor, and Pensions; and **H.R.500 Status:** Referred to the House Education and the Workforce Committee. **FCA Position:** FCA opposes this legislation.
- **Protecting America’s Workers Act (S.944/Kennedy [D-MA] and H.R.2004/Owens [D-NY])**—would amend the Occupational Safety and Health (OSH) Act of 1970 to expand coverage to increase protections for whistleblowers and increased penalties for certain violators. **S.944 Status:** Referred to the Committee on Health, Education, Labor, and Pensions and **H.R.2004 Status:** Referred to the Committee on Education and the Workforce. **FCA Position:** FCA supports this legislation.
- **The Truth in Employment Act of 2005 (S.983/DeMint [R-SC] and H.R.1816/King [R-IA])**—would relieve employers of any legal obligation to hire paid union organizers, called salts. **S.983 Status:** Referred to the Senate Committee on Health, Education, Labor, and Pensions and **H.R.1816 Status:** Referred to the House Education and the Workforce Committee. **FCA Position:** FCA opposes this legislation.

## **MULTIEMPLOYER PENSION FUNDS**

- **Multemployer Plan Funding and Deduction Reform Act of 2005 (S.1825/Santorum [R-PA])**—would amend the Employee Retirement Income Security Act of 1974 and the Internal Revenue Code of 1986 to revise the funding and deduction rules for multiemployer defined benefit plans. Santorum’s bill would impose funding disciplines on multiemployer pension plans while giving them more tools to reach targeted funding level goals under a reasonable timetable. Provisions would increase the deductibility limit from 130% to 140% of plans’ unfunded current liability and would include additional withdrawal liability reform. **Status:** Referred to the Finance Committee. **FCA Position:** FCA supports this legislation either as a stand-alone bill or as an amendment to S.1783, bringing it more in line with the Coalition’s proposal.
- **Pension Protection Act of 2005 (H.R.2830/Boehner [R-OH])**—would amend the Employer Retirement Income Security Act of 1974 (ERISA) and the Internal Revenue Code of 1986 to reform the pension funding rules. **Provisions:** The bill would change the amortization schedule for multiemployer plan benefit amendments from 30 to 15 years and increase the maximum deductible limit to 140% of current liability, providing additional funding flexibility for plans each year. Under the bill’s multiemployer provisions, a structure would be established for identifying troubled plans that would provide appropriate triggers for determining when plans are underfunded, and quantifiable benchmarks for measuring a plan’s funding improvement. The bill would also provide a mechanism to assess the financial health of certain multiemployer pension plans and separate them into two categories: plans between 65-80% funded would be “yellow zone” plans in immediate financial danger, and plans that are less than 65% funded would be critical “red zone” plans that require trustees to develop a rehabilitation proposal to exit the red zone within 10 years. In addition, plans would have to provide sufficient and timely notice to workers, contributing employers, unions, employer bargaining representatives, as well as the PBGC, IRS, and DOL that the plan is in reorganization. **Status:** Passed in the House, received in the Senate, and placed on Senate Legislative Calendar under General Order Calendar #357—will undergo Conference Report action. **FCA Position:** FCA’s position is broadly consistent with H.R.2830, but recommends essential changes to some of its multiemployer plan provisions. As written, this bill simply levies too many stringent, inflexible, and costly requirements on “yellow zone” under-funded plans and does not allow trustees

to go far enough in restructuring severely under-funded plans. Many concerns must be addressed during the Congressional markup sessions for the FCA to fully support it: faster funding of benefit increases; elimination of funding barriers created by current law deduction limits; greater funding discipline/benefit restrictions for plans in “yellow zone”; additional employer contributions/tools for the trustees/bargaining parties of plans in “red zone” to allow them to bring assets and liabilities into balance, while temporarily protecting employers from potentially devastating, extra-contractual contributions/excise taxes that could trigger bankruptcies and, eventually, plan terminations, transferring liabilities to the PBGC, and drastic reductions in participant benefits; true access to existing IRS relief procedures; increased disclosure requirements; and provisions to modernize and streamline withdrawal liability rules.

- **Pension Security and Transparency Act of 2005 (S.1783/Grassley [R-IA])**—would amend the Employee Retirement Income Security Act of 1974 and the Internal Revenue Code of 1986 to reform the pension funding rules. **Status:** Passed in the Senate and message on Senate action sent to the House; will undergo Conference Report action. **FCA Position:** FCA supports this legislation.

## [SAFETY](#)

- **OSH Independent Review of OSHA Citations Act (H.R.741/Norwood [R-GA])**—would clarify that the Occupational Safety and Health Review Commission (OSHRC) is an independent entity that is given deference by courts reviewing OSHA issues. **Status:** Passed in the House. **FCA Position:** FCA supports legislation that provides economic relief to small businesses when dealing with actions taken by OSHA under the Occupational Safety and Health (OSH) Act of 1970.
- **OSH Review Commission Efficiency Act (H.R.740/Norwood [R-GA])**—would increase the membership of the OSHRC from three to five members to ensure that cases are reviewed in a timely fashion. **Status:** Passed in the House. **FCA Position:** FCA supports legislation that provides economic relief to small businesses when dealing with actions taken by OSHA under the OSH Act of 1970.
- **OSH Small Business Day in Court Act (H.R.739/Norwood [R-GA])**—would give the OSHRC additional flexibility to make exceptions when a small business misses the 15-day deadline for filing a response to OSHA citations. **Status:** Passed in the House and received in the Senate. **FCA Position:** FCA supports legislation that provides economic relief to small businesses when dealing with actions taken by OSHA under the OSH Act of 1970.
- **OSH Small Employer Access to Justice Act (H.R.742/Norwood [R-GA])**—would allow small employers to be awarded attorneys’ fees and court costs when they contest OSHA citations and prevail in court. **Status:** Passed in the House. **FCA Position:** FCA supports legislation that provides economic relief to small businesses when dealing with actions taken by OSHA under the OSH Act of 1970.

## [SMALL BUSINESS](#)

- **Minority-Owned Venture Empowerment (MOVE) Act of 2005 (H.R.4474/Barrow [D-GA])**—would enhance the section 8(a) program of the Small Business Act by increasing the size of federal construction contracts for which participants will be eligible. The act would raise the dollar limit for 8(a) sole-source contracts for minority businesses from \$3M to \$6M, and would increase the dollar limit on competitive contracts for program participants from \$5M to \$10M. **Status:** Referred to the House Small Business Committee. **FCA Position:** FCA supports this legislation.
- **Small Business Expensing Permanency Act of 2005 (H.R.1388/Herger [R-CA])**—would amend the Internal Revenue Code of 1986 to make permanent the increase in expensing allowance (\$100,000) of certain depreciable business assets enacted by the Jobs and Growth Tax Relief Reconciliation Act of 2003 and extended by the American Jobs Creation Act of 2004. **Status:** Referred to House Ways and Means Committee. **FCA Position:** FCA supports legislation that is favorable to our contractors’ business operations.
- **Small Business Health Fairness Act (S.406/Snowe [R-ME] and H.R.525/Johnson [R-TX])**—would amend Title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees (i.e., federally certified association health plans), *exempted from state regulation*. **S.406 Status:** Referred to the Senate Health, Education, Labor,

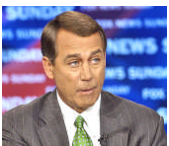
and Pensions Committee and **H.R.525 Status:** Passed in the House and received in the Senate. **FCA Position:** FCA withholds its position pending further investigation into AHPs and their governance under state laws.

## TAXES

- **Leasehold Improvement Depreciation (S.621/Conrad [D-NC])**—would amend the Internal Revenue Code of 1986 to permanently extend the 15-year recovery period to depreciate certain leasehold improvements. **Status:** Referred to the Committee on Finance. **FCA Position:** FCA supports legislation that is favorable to our contractors’ business operations.
- **Permanent Estate Tax Repeal Act (S.420/Kyl [R-AZ]; H.R.8 (Hulshof [R-MO]); H.R.64 (Cox [R-CA]; and H.R.183 (Pitts [R-PA])**—would permanently repeal the estate tax. A 2001 law phases out the tax in 2010, but if Congress does not act by then, the levy would return. **S.420 Status:** Referred to the Senate Finance Committee; **H.R.8 Status:** Passed in the House, received in the Senate, and placed on the Senate Legislative Calendar #84; **H.R.64 Status:** Referred to House Ways and Means Committee; and **H.R.183 Status:** Referred to the House Ways and Means Committee. **FCA Position:** FCA favors permanent estate tax repeal.

## TORT REFORM

- **Equal Access to Justice Reform Act (EAJA) of 2005 (S.2017/Feingold [D-WI] and Snowe [R-ME] and H.R.435/Manzullo [R-IL] and Blumenauer [D-OR])**—would remove current barriers against recovering attorney fees/costs when small businesses prevail in cases against the federal government. If enacted, it would help to level the playing field between small business employers and federal agencies. Simply stated, the federal government has enormous taxpayer-funded resources to prosecute employers. The practical result is that small entities, far “outgunned” by the agencies, are under unfair and intense pressure to settle cases, regardless of the merits, simply to end financially crushing litigation. These bills would raise the threshold for a qualifying small business from \$7M net worth to \$10M, remove EAJA’s \$125 per hour cap on legal fees, allow qualifying parties who settle out of court to recover legal fees, and require most agencies who lose lawsuits to pay the legal fees out of their own budgets. These common sense and long overdue changes to the laws regarding attorney fee recovery will provide some relief to small business owners, so that if they successfully defend themselves, they can at least recoup their expenses. **Status:** **S.2017** (1 cosponsor) 11/16/05—Referred to the Judiciary Committee and **H.R.435** (1 cosponsor) 2/1/05—Referred to the House Judiciary/Small Business Committees. **FCA Position:** FCA supports legislation that helps small businesses.
- **Lawsuit Abuse Reduction Act of 2005 (H.R.420/Smith [R-TX])**—would amend Rule 11 of the Federal Rules of Civil Procedure to improve attorney accountability. This bill aims to reduce frivolous lawsuits/forum shopping of injury claims by imposing sanctions on attorneys filing lawsuits that do not meet case qualifications. **Status:** Passed in the House, received in the Senate, and referred to the Judiciary Committee. **FCA Position:** FCA supports legislation that is favorable to tort reform involving contractor liability insurance claims.



**John Boehner**

House  
Majority  
Leader



**Nancy Pelosi**

House  
Minority  
Leader



**Steny Hoyer**

House  
Minority  
Whip